

## Message Text

CONFIDENTIAL

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20

ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 CIAE-00 DODE-00 PM-03 H-02 INR-07

L-02 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06

ACDA-05 TRSE-00 SAJ-01 OMB-01 CU-02 SAM-01 /077 W

----- 057409

R 161522Z MAY 75

FM USMISSION GENEVA

TO SECSTATE WASHDC 2986

INFO AMEMBASSY MOSCOW

USMISSION NATO

C O N F I D E N T I A L GENEVA 3605

EO: 11652: GDS

TAGS: CSCE PFOR XG

SUBJ: CSCE: ORGANIZATION OF FINAL DOCUMENTS

REF: A. GENEVA 3272; B. STATE 109758

1. CANADIAN DEL TOLD US AT NATO CAUCUS MAY 15 THEY PRESENTLY DOING SOME CONTINGENCY THINKING ON POSSIBILITY THAT WEST WILL BE UNABLE TO SELL CONCEPT OF FINAL ACT/DOCUMENT ENVISAGED BY DUTCH DRAFT (REF A). CANADIAN IDEA IS THAT IF WEST IS EVENTUALLY FORCED TO ACCEPT FINAL ACT/DOCUMENT WITHIN WHICH SUBSTANTIVE TEXTS WOULD BE INCORPORATED OR TO WHICH THEY WOULD BE ANNEXED BUT WITH SIGNATURES AT END (I.E. AFTER ALL SUBSTANTIVE DOCUMENTS), IT SHOULD SEEK FURTHER LANGUAGE MAKING MORE EXPLICIT THAT NO LEGAL COMMITMENTS ARE INVOLVED. CANADIANS HAVE DEVELOPED FOLLOWING TWO ALTERNATIVE DRAFTS WHICH THEY HAVE PASSED TO US INFORMALLY FOR OUR VIEWS:

BEGIN TEXT:

(A)--WE, THE UNDERSIGNED (REPRESENTATIVES)(HEADS OF STATE/GOVERNMENT) OF THE PARTICIPATING STATES OF THE CONFERENCE ON SECURITY AND CO-OPERATION IN EUROPE, MINDFUL OF THE HIGH MORAL AND POLITICAL OBLIGATIONS DEVOLVING ON OUR GOVERNMENTS FROM THE ABOVE PROVISIONS, DECLARE THE DETERMINATION OF OUR GOVERNMENTS TO BE CONFIDENTIAL

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GUIDED BY THE ABOVE PROVISIONS IN THE CONDUCT OF THE RELATIONS

OF OUR GOVERNMENTS WITH EACH OTHER.

-- DONE AT HELSINKI, THIS ----- DAY OF -----, 1975 IN THE ENG-  
LISH, FRENCH, GERMAN, ITALIAN, RUSSIAN AND SPANISH LANGUAGES.

OR

(B)-THE UNDERSIGNED REPRESENTATIVES OF GOVERNMENTS, DECLARING THE  
DETERMINATION OF THEIR GOVERNMENTS TO BE GUIDED BY THE ABOVE PRO-  
VISIONS IN THE CONDUCT OF THEIR RELATIONS WITH EACH OTHER, HAVE  
SUBSCRIBED THEIR NAMES BELOW.

-- DONE AT HELSINKI, THIS ----- DAY OF -----, 1975 IN THE ENG-  
LISH, FRENCH, GERMAN, ITALIAN, RUSSIAN AND SPANISH LANGUAGES.  
END TEXT.

2. OUR IMPRESSION IS THAT IT IS TOO EARLY FOR WEST TO BE CONSID-  
ERING DEVELOPMENT IN DETAIL OF SUCH A FALLBACK POSITION, SINCE  
SIGNATURES FOLLOWING SUBSTANTIVE TEXT COULD SUBSTANTIALLY UPGRADE  
IMPRESSION THAT FINAL ACT IS CLOSE TO IF NOT EXACTLY A CLASSICAL  
INTERNATIONAL AGREEMENT. WE ARE INCLINED, THEREFORE, TO DISCOUR-  
AGE CANADIANS FROM PURSUING THIS CONCEPT TOO VIGOROUSLY EVEN WITH-  
IN ALLIANCE AT PRESENT TIME. SHOULD COORDINATING COMMITTEE DIS-  
CUSSION OF DUTCH DRAFT FINAL ACT INDICATE A GROWING CONSENSUS IN  
FAVOR OF INCORPORATION OF SUBSTANTIVE TEXTS WITHIN FINAL ACT,  
HOWEVER, WE MIGHT INDICATE TO CANADIANS THAT IT WOULD BE MORE USE-  
FUL TO CONCENTRATE ON THEIR SECOND ALTERNATIVE, PERHAPS SUBSTITU-  
TING "BE GUIDED BY THE PROVISIONS OF THE ABOVE DECLARATIONS,  
RECOMMENDATIONS AND RESOLUTIONS" FOR "BE GUIDED BY THE ABOVE PRO-  
VISIONS". LANGUAGE IN FIRST ALTERNATIVE ON "THE HIGH MORAL AND  
POLITICAL OBLIGATIONS DEVOLVING ON OUR GOVERNMENTS," WHILE SUG-  
GESTING CONTRAST TO LEGAL OBLIGATIONS, INTRODUCES SOLEMN TONE  
WHICH IS PERHAPS UNHELPFUL.DALE

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** AGREEMENT DRAFT, POLICIES, DOCUMENTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 16 MAY 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** RowellE0  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975GENEVA03605  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
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**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D750173-0872  
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**Review Authority:** RowellE0  
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**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CSCE: ORGANIZATION OF FINAL DOCUMENTS  
**TAGS:** ASEC, PFOR, XG, CSCE  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006